

Message Text

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TO USMISSION USNATO IMMEDIATE

C O N F I D E N T I A L STATE 115266

E.O. 11652: GDS

TAGS: OCON, NATO

SUBJECT: US SUBMISSION TO SUMMIT COMMUNIQUE DRAFTING
PROCESS

THIS MESSAGE TRANSMITS A DRAFT TEXT FOR THE COMMUNIQUE TO
BE ISSUED UPON CONCLUSION OF THE WASHINGTON SUMMIT LATER
THIS MONTH. MISSION SHOULD PROVIDE TEXT TO INTERNATIONAL
STAFF AS INDICATION OF US VIEWS ON FORM AND CONTENT OF
FINAL COMMUNIQUE. AS USUAL, WE RESERVE THE RIGHT TO RAISE
NEW POINTS OR TO REINTRODUCE IDEAS WHICH DO NOT FIND THEIR
WAY INTO THE FIRST IS DRAFT.

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BEGIN TEXT:

1. THE NORTH ATLANTIC COUNCIL MET IN MINISTERIAL SESSION,
WITH THE PARTICIPATION OF HEADS OF STATE AND GOVERNMENT, ON
30TH AND 31ST MAY, 1978, IN WASHINGTON.
2. THE LEADERS NOTED THAT THIS EXTRAORDINARY MEETING
MARKED A YEAR OF UNUSUAL ALLIED ACTIVITY, ANALYSIS AND
REASSESSMENT, AIMED AT INSURING THAT THE ALLIANCE CAN MEET
FUTURE CHALLENGES IN A DYNAMIC AND CREATIVE FASHION.

3. THE ALLIES RECOGNIZED THAT FOR NEARLY THREE DECADES THE NORTH ATLANTIC TREATY HAS SERVED TO PROMOTE PEACE, PROSPERITY AND COOPERATION WITHIN THE ALLIANCE AND THROUGHOUT EUROPE. BY MAINTAINING PEACE AND STABILITY ON THE EUROPEAN CONTINENT, THE ALLIANCE HAS PROVIDED THE CONDITIONS ESSENTIAL TO ENABLING ITS PEOPLE TO ACHIEVE THE HIGHEST LEVELS OF LIBERTY AND ABUNDANCE IN THE HISTORY OF MANKIND.

4. THE FUNDAMENTAL STRENGTH AND COHESION OF THE ALLIANCE IS BASED ON THE FACT THAT ALL ALLIED GOVERNMENTS ARE TRULY DEMOCRATIC. BUOYED BY THE CREATIVITY, PRODUCTIVITY, AND FREELY GIVEN SUPPORT OF THEIR CITIZENS, THE ALLIED NATIONS REMAIN CONFIDENT THAT THEIR SYSTEMS CONTINUE TO PROVIDE THE MOST EFFICIENT AND HUMANE MEANS OF ORGANIZING SOCIETY TO DEAL WITH THE TASKS OF THE MODERN WORLD.

5. THE ALLIES DECIDED A YEAR AGO AT THE LONDON SUMMIT TO UNDERTAKE AN INTENSIVE REVIEW OF EAST-WEST RELATIONS AND OF NATO'S MILITARY REQUIREMENTS, BOTH FOR THE NEAR AND LONGER TERM. THE RESULTS OF THESE REVIEWS HAVE PROVIDED THE ALLIES WITH A FIRM BASIS FOR PURSUING THE ALLIANCE'S CONFIDENTIAL

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TWIN GOALS OF DEFENSE AND DETENTE. THE REVIEWS HAVE CONFIRMED THE NEED FOR CONTINUED CLOSE COOPERATION AMONG ALLIES WHICH WILL REINFORCE THEIR EFFORTS, AS SOVEREIGN AND INDIVIDUAL NATIONS, TO ENSURE THE PEACE AND FREEDOM OF THEIR CITIZENS.

6. AS A DEFENSE ALLIANCE, NATO HAS NO DESIGNS ON OTHER NATIONS. AT THE SAME TIME, THE ALLIES WILL TAKE ALL APPROPRIATE STEPS TO SECURE THE CIVILIZATION AND THE VALUES WHICH THEY CHERISH. IT REMAINS THE CENTRAL TASK OF THE ALLIANCE TO PROTECT THROUGH DETERRENCE IF POSSIBLE, AND BY A STRONG DEFENSE IF NECESSARY, THE INDEPENDENCE AND TERRITORIAL INTEGRITY OF THE MEMBER NATIONS. CONTINUED DEDICATION BY MEMBERS OF THE ALLIANCE TO MAINTENANCE OF A STRONG DEFENSE IS THE ESSENTIAL FOUNDATION FOR ALLIED EFFORTS TO PURSUE REALISTIC, CAREFULLY NEGOTIATED, ARMS CONTROL AND OTHER MEASURES AIMED AT REDUCING TENSIONS THROUGHOUT EUROPE.

7. THE ALLIED LEADERS REAFFIRMED THEIR INTENTION TO CONTINUE TO FOLLOW TWO SEPARATE BUT COMPLEMENTARY APPROACHES IN DEALING WITH THE BUILD-UP OF WARSAW PACT FORCES. THE ALLIES WILL CONTINUE TO MODERNIZE AND STRENGTHEN THEIR FORCES TO THE EXTENT REQUIRED FOR THE COMMON DEFENSE AND TO DETER AGGRESSION. THE ALLIES WILL ALSO CONTINUE TO USE

EVERY OPPORTUNITY TO INCREASE STABILITY IN EUROPE AND IN THE WORLD THROUGH REALISTIC, NEGOTIATED, FORCE-REDUCTION MEASURES. THE ALLIES PREFER THE LATTER APPROACH, BUT PROGRESS IN THIS DIRECTION DEPENDS ON A CONSTRUCTIVE ATTITUDE ON THE PART OF THE WARSAW PACT COUNTRIES.

8. THE ALLIES NOTED THAT THE WARSAW PACT HAD CONTINUED TO INCREASE ITS FORCES AND MILITARY CAPABILITIES IN EASTERN EUROPE TO A LEVEL FAR IN EXCESS OF THE JUSTIFIABLE NEEDS
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OF SELF-DEFENSE. THUS THE WARSAW PACT BUILD-UP REQUIRES THE ALLIES TO STRENGTHEN THE CAPACITY OF THEIR OWN FORCES TO DEAL WITH ANY MILITARY CONTINGENCY. THE LEADERS OF THE STATES PARTICIPATING IN THE NATO DEFENSE STRUCTURE UNANIMOUSLY APPROVED THE RECOMMENDATIONS IN THE LONG TERM DEFENSE PROGRAM, WHICH WILL INSURE THAT NATO FORCES CAN MEET THE POTENTIAL CHALLENGES OF THE NEXT DECADE. THIS PROGRAM INCLUDES IMPORTANT MEASURES IN THE AREAS OF READINESS, REINFORCEMENT, LOGISTICS, AND COMMAND AND CONTROL, THUS COMPLEMENTING SHORTER-TERM INITIATIVES ALREADY UNDERWAY IN ANTI-ARMOR WEAPONRY AND WAR RESERVE STOCKS. THE ALLIES ALSO ENDORSED THE IMPORTANCE OF MODERNIZING NATO'S THEATER NUCLEAR FORCES.

9. THE ALLIES ENCOURAGED INITIATIVES TO PROMOTE GREATER COOPERATION BETWEEN NORTH AMERICA AND EUROPE IN THE DEVELOPMENT, PRODUCTION AND PROCUREMENT OF DEFENSE EQUIPMENT. THEY ALSO APPROVED REPORTS ON EFFORTS TO INCREASE THE EFFECTIVENESS OF ALLIED FORCES THROUGH INTEROPERABILITY AND STANDARDIZATION OF EQUIPMENT AND METHODOLOGY.

10. WHILE STRENGTHENING THEIR DEFENSE CAPABILITIES, THE ALLIES RECOGNIZE THAT A STABLE PEACE ALSO REQUIRES EFFORTS BY BOTH SIDES TO LIMIT THE COMPETITION IN ARMS. THE REQUIREMENTS OF MODERN SOCIETY, THE DEMANDS OF THE DEVELOPING NATIONS, AND THE INCREASING SOPHISTICATION AND DESTRUCTIVENESS OF WEAPONRY HAVE MADE EVEN CLEARER THE NECESSITY FOR COOPERATION ON A WIDE RANGE OF MATTERS AMONG ALL NATIONS, WHATEVER THEIR SOCIAL, ECONOMIC, OR POLITICAL ORGANIZATION. THE ALLIES AGREED THAT THE FURTHER PROLIFERATION OF NUCLEAR WEAPONS COULD JEOPARDIZE INTERNATIONAL PEACE AND PLEDGED THEIR STRONG SUPPORT FOR INTERNATIONAL MEASURES TO HELP AVERT THIS DANGER.
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11. TO THESE ENDS, THE ALLIES REAFFIRMED THEIR INTENTION TO PERSEVERE THROUGH CAREFUL NEGOTIATION IN THE PURSUIT OF REALISTIC, VERIFIABLE DISARMAMENT AND ARMS CONTROL MEASURES THAT ENHANCE STABILITY, REDUCE FORCE LEVELS, AND PROMOTE

THE SECURITY OF BOTH EAST AND WEST. THEY EXPRESSED THEIR CONTINUED DETERMINATION TO PARTICIPATE ACTIVELY AND

CONSTRUCTIVELY IN THE UNITED NATIONS' SPECIAL SESSION ON DISARMAMENT. ALLIED LEADERS REVIEWED THE STATUS OF THE ANGLO-AMERICAN-SOVIET NEGOTIATIONS ON A COMPREHENSIVE TEST BAN AND WELCOMED THE INDICATIONS OF PROGRESS.

12. THE ALLIED LEADERS DISCUSSED THE PROGRESS OF THE US-USSR STRATEGIC ARMS LIMITATION TALKS AND REITERATED THEIR SUPPORT FOR US EFFORTS TO CONCLUDE AN AGREEMENT WHICH MAINTAINS AND ENHANCES STRATEGIC STABILITY AND WHICH SECURES ALLIED INTERESTS.

13. LEADERS OF ALLIED COUNTRIES PARTICIPATING IN MBFR EMPHASIZE THEIR CONCERN REGARDING THE LACK OF SUBSTANTIAL PROGRESS IN THIS NEGOTIATION AND THE NEED FOR STEPS WHICH WOULD ENHANCE STABILITY AND STRENGTHEN PEACE AND SECURITY IN EUROPE. THEY NOTE THAT THEY HAVE RECENTLY INTRODUCED A MAJOR NEW INITIATIVE, INTENDED TO MOVE THE VIENNA NEGOTIATIONS DECISIVELY TO A FIRST AGREEMENT. THESE ALLIED LEADERS STRESS THE IMPORTANCE THEY ATTACH TO AN EASTERN RESPONSE WHICH WOULD DEMONSTRATE THE POSITIVE INTEREST OF THE SOVIET UNION AND ITS ALLIES IN PURSUING MILITARY DETENTE IN EUROPE.

14. THE ALLIES REASSERTED THE DEEP DESIRE OF THEIR PEOPLE TO LESSEN THE DIVISIONS WHICH SEPARATE WESTERN AND EASTERN EUROPE. THE ALLIES WILL CONTINUE TO PLACE GREAT IMPORTANCE ON DEVELOPMENT OF THE PROCESS OF MULTILATERAL COOPERATION BEGUN WITH SIGNATURE OF THE CSCE FINAL ACT.
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THE ALLIES REMAIN CONVINCED THAT THE RAPID AND FULL IMPLEMENTATION OF THE CSCE FINAL ACT OFFERS AT THIS TIME THE PROSPECT OF LESSENING THE MISUNDERSTANDINGS AND DIFFERENCES THAT FOSTER DIVISIVE TENSIONS IN EUROPE. THE ALLIES WELCOMED THE THOROUGH REVIEW OF IMPLEMENTATION THAT TOOK PLACE IN BELGRADE, AND THEY ARE PLEASED TO SEE THAT HUMAN RIGHTS ARE NOW AN ESTABLISHED SUBJECT OF DISCOURSE AMONG THE SIGNATORY STATES. THE ALLIES HOPE THAT BY THE TIME OF THE REVIEW OF IMPLEMENTATION IN MADRID IN 1980, THE RECORD WILL SHOW FURTHER COMPLIANCE WITH THE FINAL ACT AND GREATER RECOGNITION OF THE RIGHT OF THE CITIZENS OF SIGNATORY STATES TO KNOW, AND TO ACT IN ACCORDANCE WITH, THE PROVISIONS OF THE FINAL ACT.

15. THE ALLIED LEADERS ALSO REVIEWED DEVELOPMENTS ELSEWHERE IN THE WORLD AND NOTED WITH CONCERN INDICATIONS THAT THE SOVIET UNION, TOGETHER WITH ITS CUBAN ALLY WERE PREPARED TO USE MILITARY FORCE IN ALTERING REGIONAL BALANCES AND IN INTERVENING IN INTERNAL CONFLICTS IN

CERTAIN DEVELOPING COUNTRIES. ALTHOUGH OUTSIDE THE IMMEDIATE NATO AREA, IT WAS AGREED THAT SUCH ACTIONS

RAISED IMPORTANT QUESTIONS AS TO GENERAL SOVIET STRATEGY AND WERE RELEVANT TO NATO CONCERNS ABOUT FUTURE SOVIET AND WARSAW PACT POLICIES TOWARD THE ALLIANCE.

16. BERLIN (TO BE FURNISHED BY THE BONN GROUP).

17. IN THE ECONOMIC FIELD, THE ALLIES RECOGNIZE THE LEGITIMATE CLAIM OF DEVELOPING NATIONS FOR THE COOPERATION AND HELP OF INDUSTRIALLY ADVANCED STATES. THE ALLIES RECALL THE CONSIDERABLE EFFORTS UNDERTAKEN BY NATO MEMBERS WHICH FAR EXCEED THOSE OF WARSAW PACT STATES. THEY CALL CONFIDENTIAL

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ON THE EAST TO JOIN EFFORTS TO WORK WITH OTHER NATIONS OF THE WORLD TO MEET THE NEEDS AND MOBILIZE THE POTENTIAL OF HUNDREDS OF MILLIONS OF PERSONS NOW LIVING IN WANT. THE ALLIES DECLARE THEMSELVES WILLING TO EXPLORE WITH OTHER NATIONS OF EUROPE, INCLUDING MEMBERS OF THE WARSAW PACT, THE BEST MEANS OF DEALING WITH THESE PROBLEMS.

18. ALLIED LEADERS NOTED WITH SATISFACTION THE ANNIVERSARY OF THE NATO SCIENCE COMMITTEE, MARKING 25 YEARS OF CONTRIBUTIONS TO FURTHERING RESEARCH AND ADVANCING KNOWLEDGE IN THE INTERESTS OF ALL MANKIND. THEY ALSO REVIEWED WITH APPRECIATION THE ACHIEVEMENTS OF THE COMMITTEE ON THE CHALLENGES OF MODERN SOCIETY AND PRAISED ITS ACCOMPLISHMENTS IN THE FIELDS OF SOLAR AND GEOTHERMAL ENERGY SOURCES, CONSERVATION, AND IMPROVED TECHNOLOGY.

19. THE NEXT MINISTERIAL SESSION OF THE NORTH ATLANTIC COUNCIL WILL BE HELD IN BRUSSELS ON 7 AND 8 DECEMBER 1978.

END TEXT.

CHRISTOPHER

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